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Western Environmental Law Center

Defending the West Wildlands, Water, and Western Communities

December 20, 2007

Sent via Certified Mail, Return Receipt Requested

Secretary Samuel W. Bodman U.S. Department of Energy 1000 Independence Avenue, S.W. Washington D.C. 20585

Secretary Dirk Kempthorne U.S. Department of Interior 1849 C Street, N.W. Washington D.C. 20240

Secretary Carlos M. Gutierrez U.S. Department of Commerce 1401 Constitution Avenue, N.W. Washington, D.C. 20230

Re: Notice of Intent to Sue for Violations of the Endangered Species Act in Connection with the Department of Energy's Designation of the Southwest National Interest Electric Transmission Corridor (Docket No. 2007-OE-02).

Dear Secretaries Bodman, Kempthorne and Gutierrez:

I am writing on behalf of the Center for Biological Diversity ("Center") to notify the Department of Energy ("DOE"), Department of Interior ("DOI"), and Department of Commerce ("DOC") that the Center intends to file a civil action against DOE for violations of the Endangered Species Act ("ESA") as a result of DOE's failure to consult as required by the ESA for its designation of the Southwest National Interest Electric Transmission Corridor (Docket No. 2007-OE-02). ESA section 11(g)(2)(A)(i) requires

citizens to give notice to the Secretary¹ and to any alleged violator of his/her intent to file suit sixty (60) days prior to the initiation of a civil action under ESA section 11(g). 16 U.S.C. § 1540(g). This letter constitutes the required notice of the violations described below.

I. IDENTITY OF PERSONS GIVING NOTICE AND THEIR COUNSEL

The Center is a non-profit organization with offices throughout the West and, as relevant to this case, in the Southwest. The Center combines conservation biology with litigation, policy advocacy, and an innovative strategic vision, and works to secure a future for animals and plants hovering on the brink of extinction, for the wilderness they need to survive, and by extension for the spiritual welfare of generations to come. The Center may be contacted at the following address:

Amy Atwood Center for Biological Diversity PO Box 11374 Portland OR 97211

Phone: 503-283-5474 Fax: 503-283-5528

Email: atwood@biologicaldiversity.org

The Center has retained the Western Environmental Law Center ("WELC") to represent it in this matter. WELC is a non-profit public interest law firm dedicated to ensuring that our nation's environmental laws are implemented and enforced. WELC counsel can be contacted at the following addresses:

Megan Anderson Western Environmental Law Center P.O. Box 1507 108B Civic Plaza Drive Taos, NM 87571

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Matt Kenna Western Environmental Law Center 679 E. 2nd Ave., Suite 11B Durango, CO 81301

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¹ Because there are species that fall under the jurisdiction of both the DOI and DOC pursuant to ESA regulations, the Center hereby notifies both the Secretary of Interior and Secretary of Commerce.

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II. BACKGROUND

The Energy Policy Act of 2005 ("EPAct") amended the Federal Power Act ("FPA") by, among other amendments, adding a new section 216, codified at 16 U.S.C. section 824p, which directs the Secretary of Energy to conduct a study of electric transmission congestion. "After considering alternatives and recommendations from interested parties," the Secretary must issue a report on the study, and may, in that report, "designate any geographic area experiencing electric energy transmission capacity constraints or congestion that adversely affects consumers as a national interest electric transmission corridor." 16 U.S.C. § 824p(a)(2).

On October 5, 2007, DOE designated two national interest electric transmission corridors ("NIETC"), one of which was the Southwest Area NIETC (Docket No. 2007–OE–02) ("SW NIETC"). 72 Fed. Reg. 56,992 (Oct. 5, 2007). The SW NIETC includes seven counties in southern California and three counties in southwestern Arizona, an area covering almost 70,000 square miles.

ESA section 7 requires that each federal agency insure that any action authorized, funded, or carried out by that agency is not likely to jeopardize the continued existence, which includes both survival and recovery, of any endangered or threatened species or result in the destruction or adverse modification of habitat designated as critical for an endangered or threatened species. 16 U.S.C. § 1536(a)(2). In meeting this duty, an agency shall consult with the appropriate Secretary so that the Secretary can determine if the action will jeopardize the species or cause destruction or adverse modification to critical habitat, and if so, how jeopardy can be avoided. 16 U.S.C. § 1536(b)(3). An agency shall review its actions "at the earliest possible time" to determine if the action "may affect listed species or critical habitat." 50 C.F.R. 402.14.

III. VIOLATIONS OF THE ENDANGERED SPECIES ACT

DOE violated ESA section 7 consultation requirements by failing to consult with the Secretaries of Interior and Commerce regarding the impacts of the SW NIETC on ESA listed species and critical habitat. There are numerous threatened and endangered species present within the SW NIETC as well as large tracts of designated critical habitat. Indeed, San Diego County alone, which encompasses over 4,200 square miles, has more threatened and endangered species than anywhere else in the continental United States. Las Californias, where California and Baja California meet and an area included within the SW NIETC, is at the center of an internationally-recognized biodiversity hotspot.

Some of the ESA listed species that may be affected include, but are not limited to: Arroyo Southwestern Toad, San Sebastian Leopard Frog, Desert Tortoise, Flat-tailed Horned Lizard, Desert Pupfish, California Gnatcatcher, Coastal Cactus Wren, Least Bell's Vireo, Quino Checkerspot Butterfly, San Diego Fairy Shrimp, Peninsular Bighorn Sheep,

Stephen's Kangaroo Rat, Del Mar Manzanita, Del Mar Mesa Sand Aster, Encinitas Baccharis, Lakeside Ceanothus, Little Mousetail, San Diego Button Celery, San Diego Mesa Mint, San Diego Thorn Mint, Southern California Steelhead, Spreading Navarretia, Willowy Monardella.² Critical habitat for these species and others also may be affected. DOE should consult with U.S. Fish and Wildlife and the National Marine Fisheries Service to obtain a list of threatened and endangered species as well as critical habitat designated for those species and to determine the impact of the SW NIETC on those species and their critical habitat.

If DOE does not initiate consultation before the end of this 60-day notice period, the Center intends to file a civil action to correct this violation. Please contact us if you have any questions or wish to discuss this matter.

Sincerely,

Megan Anderson

Western Environmental Law Center

cc. via electronic mail only:

Amy Atwood, Staff Attorney Center for Biological Diversity atwood@biologicaldiversity.org

² A more complete list of species that may be affected by the SW NIETC designation follows this letter.

ESA Listed Species That May Be Affected By The SW NIETC Designation:

- 1. Coachella Valley Fringe-toed Lizard
- 2. Kern Primrose Sphinx Moth
- 3. Santa Ana Sucker
- 4. Vail Lake Ceanothus
- 5. Laguna Beach Dudleya
- 6. Encinitis Baccharis
- 7. Otay Tarweed
- 8. San Diego Thornmint
- 9. Pedate Checker-mallow
- 10. Cushenbury Milk-vetch
- 11. Triple-rib Milk-vetch
- 12. San Clemente Island woodland star
- 13. Gambel's water cress
- 14. Marsh Sandwort
- 15. Orcutt's Spineflower
- 16. Beautiful Pawpaw
- 17. Wide-leaf Warea
- 18. Munz's Onion
- 19. Yaqui Chub
- 20. Lane Mountain Milk-vetch
- 21. California Jewelflower
- 22. San Diego Ragweed
- 23. Otay Mesamint
- 24. Desert Pupfish
- 25. San Diego Fairy Shrimp
- 26. Slender-petaled Thelypodium
- 27. Bluntnose Leopard Lizard
- 28. Woundfin
- 29. Yaqui Catfish
- 30. Bear Valley Sandwort
- 31. California Tiger Salamander
- 32. Thread-leaved Brodiaea
- 33. Beautiful Shiner
- 34. Giant Gartersnake
- 35. Sand Skink
- 36. Parish's Daisy
- 37. Spreading Navarretia
- 38. San Diego Mesa Mint
- 39. California Orcutt Grass
- 40. San Clemente Island bushmallow
- 41. Stephens's Kangaroo Rat
- 42. Arroyo Toad
- 43. Giant Kangaroo Rat

- 44. Nevin's Barberry
- 45. Mexican Flannelbush
- 46. Michaux's Sumac
- 47. Riverside Fairy Shrimp
- 48. Braunton's Milk-vetch
- 49. Paper-like Whitlow-wort
- 50. Large-flowered Bonamia
- 51. Pigeon Wings
- 52. Vernal Pool Fairy Shrimp
- 53. Small's Jointweed
- 54. Scrub Plum
- 55. Lewton's Polygala
- 56. San Joaquin Woolly Threads
- 57. Tidewater Goby
- 58. Topeka Shiner
- 59. Britton's Bear-grass
- 60. Desert tortoise
- 61. Kern Mallow
- 62. Ventura Marsh Milk-vetch
- 63. Santa Ana River Woolly-star
- 64. coastal dunes milk-vetch
- 65. San Jacinto Valley Crownscale
- 66. Scrub Lupine
- 67. San Bernardino Kangaroo Rat
- 68. Mohave Tui Chub
- 69. Unarmored Threespine Stickleback
- 70. Sierra Nevada Bighorn Sheep
- 71. Buena Vista Lake Shrew
- 72. Mountain Yellow-legged Frog Southern California
- 73. Light-footed Clapper Rail
- 74. Sonoran Pronghorn
- 75. Pacific Pocket Mouse
- 76. El Segundo Blue
- 77. Desert Slender Salamander
- 78. Delhi Sands Flower-loving Fly
- 79. Quino Checkerspot; Wright's Checkerspot
- 80. Laguna Mountains Skipper
- 81. Coastal California Gnatcatcher
- 82. Peirson's Milk-vetch
- 83. Little Kern Golden Trout
- 84. San Diego Button Celery
- 85. Bakersfield Beavertail Cactus
- 86. Saltmarsh Bird's-beak
- 87. Trask's Island Lotus
- 88. San Diego County Monardella
- 89. Coachella Valley Milk-vetch

- 90. Kit Fox San Joaquin Valley Population 91. Least Bell's Vireo
- 92. California Least Tern
- 93. Scrub Buckwheat
- 94. Yuma Clapper Rail95. Southern California Steelhead